<table>
<thead>
<tr>
<th>CONTENTS</th>
</tr>
</thead>
</table>

List of Illustrations  page ix  
Acknowledgements  xi  

Prologue  1  

1 International Status, Imperial Form: Nauru and the Histories of International Law  9  
1.1 Introduction  9  
1.2 Nauru as Symptom versus Nauru as Parable  12  
1.3 On Administrative Form: Attending to Practices of Jurisdiction and Bureaucracy  15  
1.4 The Argument: Status Shifts, Form Accretes  24  
1.5 Situating this Book in the Field  26  
1.6 Telling an Administrative Story: Strengths and Limitations  32  
1.7 The Structure of the Book  39  

2 From Trading Post to Protectorate, 1888  45  
2.1 Introduction  45  
2.2 1884: the DHPG Pays its First Dividend  46  
2.3 The Reluctance of the Bismarckian Reich  48  
2.4 Hamburg Trading Firms and the Legacy of the Hansa  50  
2.5 Hanseatic Firms in the Pacific  54  

2.6 The Reich, Imperial Expansion and the Berlin Conference of 1884 59
2.7 The Concept of the Protectorate 62
2.8 The ‘Colonial Protectorate’ 65
2.9 The Establishment of German Protectorates 66
2.10 Concern in the Australasian Colonies over German Imperial Expansion 72
2.11 German and British Consular Jurisdiction in the Western Pacific 76
2.12 The Establishment of the German Protectorate of the Marshall Islands 80
2.13 The Legal Structure of the German Protectorate Regime 82
2.14 The Agreement between the Jaluit Gesellschaft and the Reich 84
2.15 The Incorporation of Nauru into the Marshall Islands Protectorate 89
2.16 Nauru’s Incorporation into the Marshall Islands Protectorate as a Matter of Law 93
2.17 International Status and Imperial Form: Administration in Nauru 97
2.18 Conclusion 98

3 From Protectorate to Colony to Mandate, 1920 100
3.1 Introduction 100
3.2 Administration of Nauru as Part of the Marshall Islands Protectorate 102
3.3 The Collapse of the German Protectorates and the Assertion of Direct Rule 107
3.4 The Federation of Australia and Taxonomies of British Imperial Form 114
3.5 Agriculture, Phosphate, Labour and Race in the Pacific 119
3.6 The Pacific Islands Company and its Agreement with the Jaluit Gesellschaft 125
3.7 The Right Passed from the Gesellschaft to the Pacific Phosphate Company 129
3.8 The Commencement of Phosphate Operations on Nauru 131
3.9 Nauru, War and Australian 'Sub-Empire' in the Pacific 134
3.10 Internationalisation, the Mandatory Principle and the Peace Treaty 140
3.11 The Nauru Island Agreement of 1919 148
3.12 Incorporation of the Nauru Island Agreement and its Relationship to Article 22 151
3.13 The Transfer Agreement with the Pacific Phosphate Company 154
3.14 The Mandate for Nauru and the Tension between International and Sub-Imperial Status 154
3.15 Conclusion 158

4 From Mandate to Trust Territory, 1947 161
4.1 Introduction 161
4.2 Administration of Nauru as a C Mandate of the League of Nations 163
4.3 Phosphate, Agriculture, Population and Race in the Australian Interwar Period 175
4.4 The Co-Existence of Mandates and Protectorates: the Interwar International 179
4.5 The 'Colonial Question' and the Failing Legitimacy of the League of Nations 182
4.6 The Return to War and the Japanese Occupation of Nauru 187
4.7 The Formation of the United Nations and the Trusteeship Council 191
4.8 Nauru becomes a Trust Territory 197
4.9 Conclusion 201

5 From Trust Territory to Sovereign State, 1968 204
5.1 Introduction 204
5.2 Administration of Nauru as a Trust Territory 210
5.3 Trusteeship, Decolonisation and the South West Africa Cases 217
5.4 The Nauru Talks: Resettlement, Political Independence and Phosphate 225
5.5 Independence Day: Nauru becomes a Republic 234
5.6 The Constitution of the Republic of Nauru 239
5.7 Conclusion: The Ironies of Nauruan Independence 241

6 After Independence: Sovereign Status and the Republic of Nauru 244
6.1 Introduction 244
6.2 Nauru v. Australia and the Unresolved Question of Rehabilitation 248
6.3 After Independence: Deployments of Sovereign Status and the Future of Nauru 252
6.4 Conclusion 259

Bibliography 262
Index 290