CONTENTS

Acknowledgments ix
A Note on Archival Sources xiii

Introduction 1

Part I
Revolution: Philadelphia, 1769
1. Custom Houses, Negotiated Authority, and the Bonds of Empire, 1714–1776 19

Part II
Revenue and Empire: Bermuda Hundred, 1795
2. Political Economy and the Making of the Customs System 53
3. Negotiating Authority in Federalist America, 1789–1800 75

Part III
Revenue and Crisis: Baltimore, 1808
4. Commerce or War? 103
Part IV
Reform: Boston, 1817

6. Dismantling Discretion, 1816–1828 167

Epilogue: Charleston, 1832 197

Abbreviations 201
Notes 203
Index 261