Inclusive Growth and Development in India

Challenges for Underdeveloped Regions and the Underclass

Edited by

Yuko Tsujita
Associate Senior Research Fellow, IDE-JETRO, Japan
# Contents

*List of Figures and Tables*  
vi

*Preface and Acknowledgements*  
xii

*List of Contributors*  
xiv

*List of Acronyms*  
xv

## Introduction

Yuko Tsujita  
1.1 Introduction  
1  
1.2 Underdeveloped regions and the underclass  
4  
1.3 Overview of underdevelopment: Four selected issues  
12  
1.4 Structure  
22  
1.5 Major findings and future challenges  
28  
1.6 Concluding remarks  
30  
32

1 **How Agriculture in Bihar Lagged Behind: Implications for Future Development**  
Koichi Fujita  
1.1 Introduction  
40  
1.2 Critical review of major arguments on the backwardness of agriculture in Bihar  
42  
1.3 Analysis of the rice and wheat sectors in Bihar since the 1960s  
43  
1.4 Insights from fieldwork in various parts of Bihar  
56  
1.5 The role of land reforms in economic development in West Bengal  
62  
1.6 Future prospects for agricultural development in Bihar  
66  
1.7 Summary and conclusions  
68

2 **An Analysis of Rural Household Electrification: The Case of Bihar**  
Hisaya Oda  
2.1 Introduction  
74  
2.2 Progress of rural electrification  
76
2.3 Selection of surveyed villages and sample households and the status of household electrification 81
2.4 Estimation and results 85
2.5 Issues and discussion 89
2.6 Summary and conclusions 92

3 Caste, Land and Migration: Analysis of a Village Survey in an Underdeveloped State in India 96
Yuko Tsujita and Hisaya Oda
3.1 Introduction 96
3.2 Data collection and sampling framework 98
3.3 Correlations of caste, land and household migration 99
3.4 Changing dynamics of household migration 103
3.5 Economic impact of migration: implications for economic disparity in villages 109
3.6 Conclusions 113

4 Education and Labour Market Outcomes: A Study of Delhi Slum Dwellers 117
Yuko Tsujita
4.1 Introduction 117
4.2 Context and data collection 119
4.3 Education level 122
4.4 Slum dwellers' work 129
4.5 Linkages between education and labour market outcomes 142
4.6 Conclusion 149
Appendix: List 1: fathers' occupations by category 151
Appendix: List 2: workers' occupations by category 151

5 Poverty and Inequality under Democratic Competition 157
Kazuya Nakamizo
5.1 Poverty and inequality in democracy 157
5.2 Political history of Bihar 160
5.3 Reservation policy 163
5.4 Naxalite movements 168
5.5 Maha Dalit policy 171
5.6 Impact of the democratic competition 175

6 The Burden of Public Inaction: Agrarian Impasse in Growing Bihar 181
Kazuki Minato
6.1 Introduction 181
6.2 Behind the Bihar boom: persistent poverty amid high growth 183
6.3 Political ambivalence towards land reforms:  
a view from above 189
6.4 Public inaction as a cause of low awareness of the  
land reform issue: a view from below 193
6.5 Conclusion 202
Appendix: the sample survey during the Bihar  
Assembly elections in 2010 203

7 Transformation of Field Development Bureaucracy in  
Uttar Pradesh: Indigenisation and the Senses of  
Bureaucratic Discretion and Satisfaction 210
Norio Kondo
7.1 Introduction 210
7.2 Study of rural development bureaucracy 212
7.3 Rural development bureaucracy in the field:  
Districts surveyed and sampling 215
7.4 Analysis 219
7.5 Summary and concluding remarks 238

Index 244