Holy Poverty and Expectations of the Wealthy 28
Eastern Cultures 29
  China 29
  India 31
  Islam 31
SUMMARY 32
QUESTIONS FOR CONSIDERATION 32
MYSEARCHLAB CONNECTIONS 34

Chapter 3  Social Values and Social Welfare: England from the Middle Ages Onward 35

Overview 35
The Early Middle Ages 35
The Middle Middle Ages 37
The Late Middle Ages to Elizabethan Poor Laws 38
Work and Religion 41
The Poor Laws 45
The Poor Law Compilation of 1601 45
Speenhamland 47
The Workhouse 49
The Poor Law of 1834 50
Principles of the Poor Laws 52
SUMMARY 53
QUESTIONS FOR CONSIDERATION 53
MYSEARCHLAB CONNECTIONS 55

Chapter 4  Social Values and Social Welfare: The American Experience I 56

Overview 56
American Poor Law Mentality 56
Settlements, Labor, and Imported "Poor Laws" 57
The Early Spanish Influence, the Mexicans, and other Hispanics 59
Voluntary Mutual Aid Efforts 62
  Mutual Aid among African Americans 62
Voluntary and Public Responsibilities 64
The American Frontier: The Myth and Values 65
Mutual Aid Among Immigrant Groups 65
Rugged Individualism and/or Cooperation? 66
American Indians and U.S. History 67
Contents

The Federal Role in Social Welfare 71
The Freedmen's Bureau 71
Veterans and a Suspension of the Ethic 73
City, Town, and County: A Local Institution 75
Social Darwinism 75
The Coming of Social Insurance 76
Society, Social Values, and Modern Views of Human Nature 78
SUMMARY 78
QUESTIONS FOR CONSIDERATION 79
MYSEARCHLAB CONNECTIONS 80

Chapter 5 America and Poverty: Two Paths: The American Experience II 81

Overview 81
Three Discoveries of Poverty 81
First Discovery 82
The Fading of the First Discovery 83
Second Discovery 83
Third Discovery 84
The War on Poverty 86
Eight Outcomes 87
The Skirmish against Poverty 89
Families, Children, and Poverty 89
Aid to Families with Dependent Children ("Welfare") 90
An Old-New Path 92
Social Security 94
Contrasting Values and Aims 94
The Paths Forward 95
Human Nature and the American Dream 96
SUMMARY 97
QUESTIONS FOR CONSIDERATION 97
MYSEARCHLAB CONNECTIONS 98

Chapter 6 Concepts for Social Welfare 99

Overview 99
What Is Social Welfare? 100
Social Policy, Social Services, and Social Work 102
Social Policy 102
Social Services 103
Social Work 103
Chapter 7  Examining a Social Welfare Program within the Context of Social Justice: Structural Components, Alternative Program Characteristics, and Evaluation  

Overview 128

Structural Components 129
  What are the Needs and Goals to Be Met? 129
  What Is the Form of Benefit that the Program Produces? 130
  Who Is Eligible for the Program? 130
  How Is the Program Financed? 131
  What Is the Level of Administration? 132

Alternative Program Characteristics 133
  Residual, Institutional, Developmental, or Socioeconomic Asset Development 133
  Selective or Universal 136
  Benefits in Money, Services, or Utilities 139
  Public or Private 140
  Central or Local 140
  Lay or Professional 142
Chapter 8  The Welfare Society and Its Clients  153

Overview  153
Who is a Client of Social Welfare?  153
What is Poverty?  155
  Understanding Poverty  155
  Absolute Poverty  156
  Relative Comparison Poverty  159
A Description of the Poor  160
  Income and Wealth Inequality  163
  Causes of Rising Inequality  164
  Housing Wealth  167
  Counterintuitive Statistics  167
  Intergenerational Mobility  168
  The Effect of Some Government Programs  169
The Near-Poor and Expectations  170
Other Views of Poverty  170
  Relative Inequality  171
  Lack of Power, Access, and Inclusion  172
  The Underclass/Culture of Poverty Thesis  173
Strategies for Fighting Poverty  174
  Social Utilities  174
  Investment in Human Capital  174
  Income Transfers  175
  Rehabilitation  176
  Aggregative and Selective Economic Measures  176
  Participation and Organization  178
Ideology Revisited  178
The Second Bush Administration  179
Chapter 9 Current Social Welfare Programs—Economic Security 186

Overview 186
Social Insurance Programs 187
Social Security (OASDI) 187
Unemployment Insurance 198
Temporary Disability Insurance 202
Workers' Compensation 203
Income Support Programs 207
Temporary Assistance for Needy Families 207
Supplemental Security Income 210
General Assistance 212
Earned Income Tax Credit 214
Socioeconomic Asset Development 216

SUMMARY 218
QUESTIONS FOR CONSIDERATION 219
MYSEARCHLAB CONNECTIONS 220

Chapter 10 Social Welfare Programs: Sustaining the Quality of Life 221

Overview 221
Managed Care 222
Strategies to Achieve Savings and Profits 223
Public Criticism, Courts, and Legislation 224
Health Care Programs 225
Medicare 225
Medicaid 229
The Patient Protection and Affordable Care Act 234
Implementation Steps began in 2010 234
Effective (2012) 235
Effective (2013) 235
Effective (2014) 235
Contents

Effective (2015) 237
Effective (2018) 237
How Is the New System to Be Financed? 237

Issues 238
Legal Challenges 238
Payment Advisory Board 239
Abortion 239
What is Medical Care? 240
Universal Health Care: Public or Private Auspices? 240

Nutrition Programs 240
The Supplemental Nutrition Assistance Program 240
Special Supplemental Nutrition Program for Women, Infants, and Children 242
School Lunch and Breakfast Programs 243
Housing 245
Veterans' Benefits 248

Employment Programs 251
Personal Social Services 252
Title XX (Social Services Block Grant) 254
Defense Department Social and Mental Health Services 255
Services to Families 255
Services to Children 256

Mental Health Services 262
Corrections 264

SUMMARY 266

QUESTIONS FOR CONSIDERATION 266

MYSEARCHLAB CONNECTIONS 267

Chapter 11 Nonprofit and Private Social Welfare 268

Overview 268
Early Patterns 269
The Nonprofit Sector 269
Types of Nonprofit Agencies 271
The Proprietary Private For-Profit Organization 272
Services of the Nonprofit and Private Sectors 272
Getting and Spending 273
Privatization 274
Private and Nonprofit Agencies as Social Welfare Programs 276
Finances, Recessions, Budgets, and Mergers 278
A Point of View 279
Leadership, Class, and Gender 279
  Trends in Volunteering 281
Private and Public Spheres 281
  Uses of Public Funds and Power 281
  Tax Laws and Policy 282
  Accountability 283
  National Policy: Church and State 283
The Marketplace and the Nonmarket Domain 285
Family and Freinds 286
Toward the Future 287
SUMMARY 289
QUESTIONS FOR CONSIDERATION 289
MYSEARCHLAB CONNECTIONS 290

Chapter 12 Social Work: The Emergence of a Profession 291

Overview 291
The Workers of “Good Works” 292
The Process of Professionalization 296
  A Brief History of Practice and Methods 297
Development of the Professional Association 301
Social Work with Groups 302
Community Organization and Social Planning 304
Toward a Unified Profession 306
SUMMARY 307
QUESTIONS FOR CONSIDERATION 307
MYSEARCHLAB CONNECTIONS 308

Chapter 13 Social Work: Functions, Context, and Issues 309

Overview 309
The Purposes of Social Work 310
  The Professional within Complex Organizations 310
    Complex Organizations and Professional Culture 311
    Complex Organizations and Authority 311
    The Profession and Professional Autonomy 312
    Alternative Roles and Settings 312
Society, the Functions of Social Work, and Services for People 313
  The Bottom Line 313
The Two Tracks of Social Work: Cause and Function 313
Generic–Specific Social Work 317
Chapter 14  Social Trends Affecting Social Welfare  326

Overview  326
National Society  326
Individual and Shared Goals  327
The International Economy  328
Population Growth and Resources  329
   Food Security  330
   The Downside of the Upside  330
A Human/Nature Crisis and Worldwide Emergency  331
Productivity and the Service Economy  335
Ethnicity and Pluralism  336
Gender  339
Gay Men and Lesbians  340
The Place of Social Welfare in a Changing Context  345
SUMMARY  346
QUESTIONS FOR CONSIDERATION  346
MYSEARCHLAB CONNECTIONS  347

Chapter 15  Toward the General Welfare and Social Justice  348

Overview  348
Children and Poverty  349
   Adverse Effects of Poverty  350
   Universal Services are Needed  352