European Spatial Planning and Territorial Cooperation

Stefanie Dühr, Claire Colomb and Vincent Nadin
Contents

List of plates  xiii
List of figures  xiv
List of tables  xv
List of boxes  xvi
Preface  xix
Acknowledgements  xx
List of acronyms and abbreviations  xxii

PART I
Introducing the European dimension of spatial planning  1

1 Introducing the European Union as a planning subject  2
   Introduction  2
   Why study European spatial policy and planning?  6
   The scope and structure of the book  8

2 Arguing for and against European spatial planning  9
   Introduction  9
   Arguments for and against planning  10
   Competence, subsidiarity and proportionality  12
   Transnationality  16
   Cohesion and more balanced spatial development  17
   Spatial policy and the costs of non-coordination  19
   Conclusion  21
   Further reading  21

3 The language challenge and terminology  22
   Introduction  22
   The language challenge  23
   The meanings of ‘spatial planning’  26
   Transnational cooperation  30
   Reducing confusion over terminology  30
   Conclusion  38
   Further reading  38
PART II
The spatial development context for European spatial planning

4 Spatial development trends in Europe and the key issues for spatial planning

Introduction 40
The spatial structure of Europe 40
The changing political geography of the EU 42
The changing economic geography of the EU 44
Trends in transport, accessibility and information and communication technologies 48
The changing socio-demographic structure of the EU 51
Climate change, energy and the environment 53
Conclusion 54
Further reading 55

5 Understanding and representing European space

Introduction 56
The power of maps in spatial planning processes 57
Conceptions of space and place 57
Spatial concepts and spatial metaphors 58
Spatial concepts and spatial metaphors for the European territory 60
Spatial positioning: national and regional territories in a European perspective 63
Conclusion 67
Further reading 68

6 Spatial data and spatial information

Introduction 69
Evaluation, monitoring, indicators and data: some definitions 70
Statistical information for the EU 72
Geographical information for the EU 75
INSPIRE: towards a European Spatial Data Infrastructure 79
Conclusion 80
Further reading 82

PART III
The institutional framework for European Union spatial policy-making

7 European integration and the European Union as a political system

Introduction 86
The historical origin and development of the European Union 86
12 Widening, deepening and broadening the EU: past experiences and future prospects
Introduction 159
‘Widening’: the challenges of geographical enlargement, past and future 159
‘Deepening and broadening’: the institutional and democratic challenge 170
Conclusion 176
Further reading 176

PART IV
The European spatial planning agenda 177

13 A model of European spatial planning?
Introduction 178
Models of spatial planning in Europe 178
The European Model? 181
The French and Dutch contributions 185
Transnational strategies, collaboration and learning 186
Territorial cohesion 188
Conclusion 189
Further reading 190

14 The emergence of the European spatial planning agenda
Introduction 191
1949 to 1985: laying the foundations of spatial policy 191
1986 to 1991: grasping opportunities after the Single European Act 197
1992 to 1999; from the Treaty on European Union 201
2000 onwards; a shift in thinking about European spatial development 205
Conclusion 208
Further reading 208

15 The instruments of European spatial planning: spatial strategies, spatial visions and the quest for spatial coordination
Introduction 209
Spatial development frameworks for the pan-European and the EU territory 209
Spatial visions and spatial strategies for transnational territories 223
Spatial planning under complex conditions: other policy coordination instruments 228
Conclusion 231
Further reading 231
16 The instruments of European spatial planning: transboundary territorial cooperation programmes and projects

Introduction 232
EU support for transboundary cooperation: INTERREG programmes and projects 232
EU Regulation on a European grouping of territorial cooperation (EGTC) 246
The European Spatial Planning Observation Network (ESPON) and the nation of evidence-based policy-making 246
Conclusion 249
Further reading 250

PART V
EU spatial policy: sectoral policies and their territorial effects

17 EU economic and competition policies

Introduction 253
The territorial impact of the Single Market and of Economic and Monetary Union 254
EU competition policy and territorial cohesion: an impossible reconciliation? 260
Conclusion 268
Further reading 269

18 EU Cohesion Policy and EU urban policy

Introduction 270
The development of a regional policy at EU level 271
The instruments of EU Cohesion Policy (2007-13) 273
EU Cohesion Policy and spatial planning in the member states 281
EU Cohesion Policy and cities: the added-value of urban actions 283
What have the Structural and Cohesion Funds achieved? 290
Conclusion 293
Further reading 294

19 EU transport policy

Introduction 295
The development of EU transport policy 295
Actors and instruments of the Common Transport Policy 299
The Trans-European Transport Networks (TEN-T): an overview 299
EU transport policy, regional development, cohesion and polycentricity in the EU 302
EU transport policy and sustainability 306
Conclusion 308
Further reading 309
Contents

20 EU agriculture and rural development policy 310

Introduction 310
The rural territory of the EU 310
Why have a Common Agricultural Policy? 311
Evolution of the Common Agricultural Policy (CAP) 312
The instruments of agricultural and rural development policy 315
What have agricultural and rural development policy achieved? 318
Multifunctionality and the future of rural areas 322
Conclusion 323
Further reading 324

21 EU environmental policy and sustainability 325

Introduction 325
The development of EU environmental policy 325
The principles of EU environmental policy 328
The EU environmental policy-making process 328
Approaches and instruments in EU environmental policy 331
Areas of EU environmental policy of relevance for spatial planning and territorial development 333
Environmental sustainability, climate change and spatial planning: towards better policy integration? 339
Conclusion 343
Further reading 343

PART VI
Towards new forms of territorial governance? 345

22 The relevance of European transboundary cooperation for spatial planning 346

Introduction 346
Why do actors cooperate across borders and what is the added value of cooperation? 347
The effects of European territorial cooperation on planning practices, policies and systems 351
Reviewing the effects of European territorial cooperation on planning to date 355
Conclusion 357
Further reading 358

23 The Europeanisation of domestic planning systems 359

Introduction 359
The Europeanisation of domestic spatial planning: an introduction 360
The United Kingdom: Europeanisation that dares not speak its name? 363
The ebbs and flows of the Europeanisation of spatial planning in the Netherlands 367
EU accession and the Europeanisation of planning in Poland 369
Conclusion 372
Further reading 373

24 Planning cultures, professions and education in the EU 374
   Introduction 374
   Planning cultures in Europe 375
   Planning professions 381
   Planning education 382
   Conclusion 387
   Further reading 387

25 Looking back and looking forward: a critical reflection on European spatial planning as practice and as a field of research 388
   Introduction 388
   Looking back over European spatial planning experiences to date 388
   Looking forward: perspectives on European spatial planning 391
   European spatial planning and territorial cooperation as a field of research 393

   Sources of EU official documents and information 397
   Notes 399
   References 403
   Index 442