Chapter 1  The International Origins of Refugee Law

A. Overview

B. The Ancient Roots of Refugee Protection
   1. Protection of the Stranger in the Arab World:
      The Ancient Concepts of “ijara” and “aman”
      Ghassan Maârouf Arnaout, Asylum in the Arab-Islamic Tradition
      5
   2. Refugee Protection in the Judeo-Christian Tradition:
      Sanctuary in Ancient Greece, Rome and the Early Christian Church
      Ignatius Bau, This Ground is Holy: Church Sanctuary and Central American Refugees
      8

C. Twentieth Century Ultra-Nationalism and the Creation of the “New Refugees”
   Hannah Arendt, The Origins of Totalitarianism
   12

D. The Crystallization of an International Refugee Protection Regime (1921–1951)
   1. Early Efforts to Establish Formal Mechanisms for the Protection of Refugees (1921–1946)
      United Nations High Commissioner for Refugees, An Introduction to the International Protection of Refugees
      20
   2. The International Refugee Organization (1947)
      Constitution of the International Refugee Organization
      22
   3. The Birth of UNHCR (1951)
      United Nations High Commissioner for Refugees, An Introduction to the International Protection of Refugees
      24

E. The Evolution of the Modern International Law Definition of the Refugee (1920–1951)
   1. Early Twentieth Century Concepts of the Refugee
      James C. Hathaway, The Development of the Refugee Definition in International Law
      25
   2. The IRO Refugee Definition (1947)
      28
<table>
<thead>
<tr>
<th>Contents</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>Constitution of the International Refugee Organization</td>
<td>28</td>
</tr>
<tr>
<td>3. The Refugee Definition Found in the</td>
<td>34</td>
</tr>
<tr>
<td>UNHCR Statute (1950)</td>
<td></td>
</tr>
<tr>
<td>The Statute of the Office of the United Nations High</td>
<td>34</td>
</tr>
<tr>
<td>Commissioner for Refugees</td>
<td></td>
</tr>
<tr>
<td>4. The Convention Refugee Definition (1951)</td>
<td>34</td>
</tr>
<tr>
<td>James C. Hathaway, The Development of the</td>
<td></td>
</tr>
<tr>
<td>Refugee Definition in International Law</td>
<td>35</td>
</tr>
<tr>
<td>F. The Fundamental Challenges of Refugee Protection</td>
<td>38</td>
</tr>
<tr>
<td>1. The Non-entitlement to Asylum and the Norm of</td>
<td>39</td>
</tr>
<tr>
<td>Non-refoulement</td>
<td></td>
</tr>
<tr>
<td>Guy S. Goodwin-Gill, The Refugee in International Law</td>
<td>39</td>
</tr>
<tr>
<td>2. Full Membership in a Political Community: The Search for Durable</td>
<td>41</td>
</tr>
<tr>
<td>Solutions</td>
<td></td>
</tr>
<tr>
<td>United Nations High Commissioner for Refugees, The State of the World's</td>
<td>41</td>
</tr>
<tr>
<td>Refugees 1993: The Challenge of Protection</td>
<td></td>
</tr>
<tr>
<td>G. Contemporary and Expanded Notions of the Refugee</td>
<td>45</td>
</tr>
<tr>
<td>1. UNHCR, the Internally Displaced and Victims of Armed Conflict:</td>
<td>45</td>
</tr>
<tr>
<td>The Expanded Mandate</td>
<td></td>
</tr>
<tr>
<td>James C. Hathaway, The Development of the</td>
<td>45</td>
</tr>
<tr>
<td>Refugee Definition in International Law</td>
<td></td>
</tr>
<tr>
<td>2. Regional Organizations, Armed Conflict and Human Rights Abuses:</td>
<td>47</td>
</tr>
<tr>
<td>New Definitions of the Refugee</td>
<td></td>
</tr>
<tr>
<td>James C. Hathaway, The Development of the</td>
<td>47</td>
</tr>
<tr>
<td>Refugee Definition in International Law</td>
<td></td>
</tr>
<tr>
<td>3. International Humanitarian Law and the Refugee</td>
<td>51</td>
</tr>
<tr>
<td>United Nations High Commissioner for Refugees, The State of the World's</td>
<td>51</td>
</tr>
<tr>
<td>Refugees 1993: The Challenge of Protection</td>
<td></td>
</tr>
<tr>
<td>The Geneva Convention Relative to the Protection of Civilian Persons</td>
<td>52</td>
</tr>
<tr>
<td>in Time of War</td>
<td></td>
</tr>
<tr>
<td>James C. Hathaway, The Development of the</td>
<td>53</td>
</tr>
<tr>
<td>Refugee Definition in International Law</td>
<td></td>
</tr>
<tr>
<td>Jennifer Moore, Simple Justice: Humanitarian Law as a Defense Against</td>
<td>55</td>
</tr>
<tr>
<td>Deportation</td>
<td></td>
</tr>
<tr>
<td>Chapter 2 U.S. Law and International Norms</td>
<td>57</td>
</tr>
<tr>
<td>A. Introduction</td>
<td>57</td>
</tr>
<tr>
<td>B. International Law as the “Law of the Land”</td>
<td>58</td>
</tr>
<tr>
<td>C. The Period Preceding the 1980 Refugee Act:</td>
<td>60</td>
</tr>
<tr>
<td>Was the Protocol the “Law of the Land”?</td>
<td></td>
</tr>
<tr>
<td>1. The Protocol's Definition of Refugee and the Obligation of</td>
<td>61</td>
</tr>
<tr>
<td>Non-refoulement</td>
<td></td>
</tr>
<tr>
<td>2. The Historical Context</td>
<td>62</td>
</tr>
</tbody>
</table>
Center for Civil and Human Rights,
Admission of Refugees and Asylees Under the Law:
Reports on Current United States Procedures
and Policies, and Their Origins, with
Recommendations for Change 62
Arthur Helton, Political Asylum Under the
1980 Refugee Act: An Unfulfilled Promise 64
Cong. Research Serv., Library of Congress, 96th Cong.,
1st Sess., Review of U.S. Refugee Resettlement
Programs and Policies 15 (Comm. Print 1979)
Prepared at the Request of Senator Kennedy,
Chairman, Comm. on the Judiciary, U.S. Senate 67

D. The 1980 Refugee Act — Compliance in Principle?
Compliance in Practice? 68
1. The U.S. Definition of Refugee 68
2. Overseas Refugee Program 69
Charles Gordon & Stanley Mailman,
Immigration Law and Procedure 70
a. The Allocation of Refugee Admissions 73
Charles Gordon & Stanley Mailman,
Immigration Law and Procedure 73
Tahl Tyson, The Refugee Act of 1980:
Suggested Reforms in the Overseas Refugee
Program to Safeguard Humanitarian Concerns
from Competing Interests 78

3. Asylum and Withholding: Applications for Protection
at the Border and Within the U.S. 84
a. Bias in the Adjudicatory Process 86
James Silk, U.S. Committee for Refugees,
Despite A Generous Spirit, Denying Asylum
in the United States 86
American Baptist Churches v. Thornburgh 88
Cheryl Little, United States Haitian Policy:
A History of Discrimination 90
Harold Hongju Koh, Reflections on Refoulement 98
Sale v. Haitian Centers Council 104
Louis Henkin, Notes from the President, American
Society of International Law Newsletter 128
Harry A. Blackmun, The Supreme Court and the
Law of Nations 130

E. Current Trends to Deny Access to Asylum Seekers 137
1. Prescreening and Expedited Adjudication 138
2. Buffer Zones and Countries of First Asylum 140
3. The 1990s: Complex Factors Impacting Commitments
to Refugee Protections 141
Joan Fitzpatrick, Flight from Asylum: Trends Toward
Temporary ‘Refuge’ and Local Responses to
Forced Migrations 142
Chapter 3 Degrees of Risk: The Concepts of Well-Founded Fear and Threat to Life or Freedom

A. Introduction 145

B. I.N.S. v. Stevic: The Degree of Risk Necessary to Establish a Threat to Life or Freedom 146
   I.N.S. v. Stevic 146

C. The Meaning of a “Well-Founded Fear” 160
   I.N.S. v. Cardoza-Fonseca 160

D. Matter of Mogharrabi — The Board Applies the Well-Founded Fear Standard 185
   Matter of Mogharrabi 185

E. Considering the “Totality of Circumstances” in the Exercise of Discretion 194
   Matter of Pula 194

F. The 1996 Amendment’s “Credible Fear of Persecution” Standard 203

G. Garcia Ramos — Distinguishing the Asylum and Withholding/Restriction Standards 204
   Garcia-Ramos v. I.N.S. 204

H. The Relationship Between Likelihood of Harm and Burden of Proof/Persuasion 209

I. Past Persecution 211
   1. Alternate Grounds of Relief 211
      Desir v. Ilchert, I.N.S. 211
   2. The Attorney General’s Exercise of Discretion by Regulation 216
   3. The Board Applies 8 C.F.R. § 208.13 218
      Matter of H— 218

J. Claims of Past & Future Harm & The Relevance of Countrywide Risk 224
   Guidelines on Civilian Non-Combatants Fearing Persecution in Civil War Situations 225
   Singh v. Ilchert 227

Chapter 4 The Necessary Harm; The Meaning of “Threat to Life or Freedom” and “Persecution” 233

A. Introduction 233

B. Economic Harms as Persecution 235
   Kovac v. I.N.S. 235
   Borca v. I.N.S. 240

C. Physical Mistreatment as Persecution — The Concept of Severe or Atrocious Persecution 247
   Matter of Chen 247
CONTENTS

Rodriguez-Matamoros v. I.N.S. 251

D. Discrimination as Persecution 254
   Brian Brosnahan & Robert Borton of Heller,
   Ehrman, White & McAuliffe and Mark Silverman
   of the Immigrant Legal Resource Center—
   Applicant's Brief in Support of a Request for
   Political Asylum & Withholding of Deportation 256
   David Stephen & Phillip Wearne,
   Central America's Indians 261
   1. An Overview of the Caselaw on Discrimination
      as Persecution 267

E. Distinguishing Prosecution from Persecution 270
   Bastanipour v. I.N.S. 271
   Sadeghi v. I.N.S. 276

F. The Relationship Between Human Rights Norms
   and the Concept of Persecution 283

Chapter 5  The Nexus Requirement 285

A. Introduction 285

B. 1980-1992: Different Interpretations; Different Results 286
   Campos-Guardado v. I.N.S. 286
   Lazo-Majano v. I.N.S. 292

C. Proving On Account of — The Use of a
   Rebuttable Presumption 302
   Hernandez-Ortiz v. I.N.S. 302

D. The Zacarias Decisions — the Supreme Court's Imposition
   of An Intent Requirement 308
   Jairo Jonathan Elias Zacarias v. I.N.S. 308
   I.N.S. v. Jairo Jonathan Elias Zacarias 312

E. Protection from Religious Persecution and Constitutional
   Concepts of Free Exercise: the Correlation Between
   Intent Based Analysis and the Narrowing Parameters
   of Protection 319
   Cañas-Segovia v. I.N.S. (Cañas I) 319
   Cañas-Segovia v. I.N.S. (Cañas II) 328

F. Statutory Interpretation: Plain Meaning and Deference,
   and the Relevance of International Authority and
   Policy Considerations 331
   Karen Musalo, Irreconcilable Differences?
   Divorcing Refugee Protections from
   Human Rights Norms 331

G. Tension Between International Human Rights Norms
   and the Interpretation of On Account Of: The Failure of
   Protection for Torture Victims 338
Matter of R— 338
In re R.N.G. 343

1. Decisions of the U.N. Committee Against Torture in Cases of Asylum Seekers Who Have Been Tortured 344
   Decision of the Committee Against Torture In the Matter of Pauline Muzonzo Paku Kisoki Against Sweden 344

Chapter 6 Persecution on Account of Political Opinion 353

A. Introduction 353

B. Persecution on Account of Actual Political Opinion: When are Activities & Opinions Political? 354
   Sanon v. I.N.S. 355
   Osorio v. I.N.S. 360

C. Neutrality as Political Opinion/Imputed Political Opinion 371
   1. Neutrality as a Political Opinion 371
      Bolanos-Hernandez v. I.N.S. 371
   2. Imputed Political Opinion 376
      Argueta v. I.N.S. 376

D. The Supreme Court's Decision in Zacarias and the Continuing Viability of Neutrality/Imputed Political Opinion 380

E. The Canadian Perspective 382
   Guidelines on Civilian Non-Combatants Fearing Persecution in Civil War Situations 382

F. Elimination of the Proof of Intent Requirement in Cases Involving Coercive Population Control 383
   Guo Chun Di v. Carroll 384

G. Refusal to Serve in the Military as a Basis for Asylum 395
   M.A. v. I.N.S. (M.A. I) 398
   M.A. v. I.N.S. (M.A. II) 406
   Barraza-Rivera v. I.N.S. 423
   Jacobo Ramos-Vasquez 426

H. Distinguishing Criminal Prosecution from Political Persecution 432
   1. Pretextual Prosecution as Persecution 433
      Carranza-Hernandez v. I.N.S. 433
   2. The Difference Between Legitimate Governmental Investigation and Political Persecution 437
      Singh v. Ilchert 437
   3. Punishment for a Crime Committed: Resistance to Repressive Regimes 446
      Dwomoh v. Sava 446

Chapter 7 Persecution on Account of Religion 457

A. Introduction 457

B. Freedom of Religion in International Practice and its Relationship to Refugee Norms 458
CONTENTS

Karen Musalo, Irreconcilable Differences?: Divorcing Refugee Protections from Human Rights Norms 458

C. Different Degrees of Consistency with International Norms: U.S., Britain and Australia 462
1. United States 462
Matter of Liadakis 462
2. England 465
Ahmad and Others v. Sect’y of State for the Home Department 465
Amnesty International, Report on Religious Intolerance 471
3. Australia 472
Commonwealth of Australia, RRT Reference: N93/01843 472
Amnesty International Report, Conscientious Objection to Military Service 483

D. U.S. Constitutional Law Principles; First Amendment Free Exercise of Religion 485

E. A Closer Look at Domestic Decisions on Religious Persecution; The Harm, the Nexus and the Likelihood 486
Rosaura Gonzalez Gallegos, et. al v. I.N.S. 491
In Re Sarkis and Mourad 496
Matter of Salama 503
Mamdouh L. Abdel-Masieh v. I.N.S. 504

Chapter 8 Persecution Based on Race or Nationality 511

A. Introduction 511

B. Basic Concepts 512
1. Race 512
Cheikh Anta Diop, Civilization or Barbarism, An Authentic Anthropology, 16 (1991) 513
The 1950 UNESCO Statement on Race 513
Ashley Montagu, Race, Science, and Humanity iii, vi (1963) 514
The 1967 UNESCO Statement on Race and Racial Prejudice 514
2. Nationality 515
Elizabeth Kiss, Is Nationalism Compatible with Human Rights? Reflections on East Central Europe 515

C. Historical Perspective on Nationalism and Persecution 517
Hannah Arendt, The Origins of Totalitarianism 517

D. An Analysis of Asylum Claims Based Upon Race or Nationality from the Perspective of the UNHCR Handbook 521
1. Persecution on Account of Race 521
2. Persecution on Account of Nationality 522
E. Treatment of Race and Nationality Claims in U.S. Courts 523
   Makonnen v. I.N.S. 523
   Gebremichael v. I.N.S. 529

F. The Genocide Convention and Ethnic Persecution 534
   Convention on the Prevention and Punishment of the Crime of Genocide 534

G. Contemporary Case Study of Ethnic Persecution in the Former Yugoslavia 536
   Steve Coll, War Crimes and Punishment: Bosnia in the Shadow of the Holocaust 536

Chapter 9 Persecution Based on Membership in a Particular Social Group 549
A. Introduction 549

B. Conceptual Background 550
   Guy S. Goodwin-Gill, The Refugee in International Law 551

C. An Analysis of Asylum Claims Based Upon “Membership of a Particular Social Group” from the Perspective of the UNHCR Handbook 553

D. Treatment of Social Group Claims in U.S. Courts 554
   1. Initial Parameters Set by the Board of Immigration Appeals 555
      Matter of Acosta 555
   2. The Concern with Overbreadth 562
      Sanchez-Trujillo v. I.N.S. 562
   3. The Family as a Social Group 570
      Estrada-Posada v. I.N.S. 570
   4. Gender-related Social Groups 575
      Fatin v. I.N.S. 575

E. Comparative Law Analysis of Social Group Claims 586
   Maryellen Fullerton, A Comparative Look at Refugee Status Based on Persecution Due to Membership in a Particular Social Group 586

Chapter 10 Gender-Related Claims to Refugee Status 599
A. Introduction 599

B. Conceptual Background: the Women’s Human Rights Movement and the Challenge of International Protection for Refugee Women 600
   1. International Human Rights Instruments 601
      United Nations General Assembly Declaration on the Elimination of Violence Against Women 601
   2. International Human Rights Advocacy 604
      Nahid Toubia, Female Genital Mutilation: A Call for Global Action 604
   3. International Refugee Guidelines 607
CONTENTS

United Nations High Commissioner for Refugees Policy on Refugee Women 607

4. The Challenge of Refugee Protection 611
   Eshila Maravanyika, Some Issues of Protection and Participation of Refugee Women: The Case of Mozambican Refugee Women in Zimbabwean Camps 611

C. An Analysis of Gender-related Grounds and Forms of Persecution from the Perspective of the UNHCR 615
   United Nations High Commissioner for Refugees Guidelines on the Protection of Refugee Women 616
   Executive Committee Conclusion No. 39 (XXXVI) on Refugee Women and International Protection 618
   Executive Committee Conclusion No. 73 (XLIV) on Refugee Protection and Sexual Violence 620

D. The Treatment of Gender-related Claims in U.S. Courts 623
   1. Gender-related Forms of Persecution ("the harm") 623
      a. Political Rape 624
         Gomez v. I.N.S. 624
         In re D-V- 627
         Kadic v. Karadzic 630
      b. Domestic Violence 636
         Matter of A— and Z— 636
      c. Female Genital Mutilation 640
         Patricia Dysart Rudloff, In re Oluloro: Risk of Female Genital Mutilation as "Extreme Hardship" 640
   2. Gender-related Grounds for Persecution ("the nexus") 648
      Safaei v. I.N.S. 648
      Fisher v. I.N.S. (Fisher I) 653
      Fisher v. I.N.S. (Fisher II) 665
   3. The Reincorporation of Gender-related Claims into "Traditional" Asylum Jurisprudence 677
      In re Kasinga 677

E. Comparative Law Analysis of Gender-Related Claims 690
   Guidelines Issued by the Chairperson Pursuant to Section 65(3) of the Immigration Act: Women Refugee Claimants Fearing Gender-Related Persecution 691
   Considerations For Asylum Officers Adjudicating Asylum Claims From Women 699

F. Connections Between Gender-related Claims and Asylum Claims Based Upon Sexual Orientation 712
   Matter of Tenorio 713
   Matter of Toboso-Alfonso 722
Chapter 11  Qualifications Upon Protection  

A. Introduction  

B. Comparative Charts of Refugee Convention and INA Qualifications on Protection  

C. Unworthy of Protection  
   1. Human Rights/Humanitarian Law Bars  
      a. Crimes against Peace, War Crimes, Crimes against Humanity  
      b. The Persecutors of Others Bar Under U.S. Law  
         Rodriguez-Majano v. I.N.S.  
         Matter of Maldonado-Cruz  
      c. The Bar for Serious Non-Political Crimes  
         McMullen v. I.N.S.  
      d. Acts Contrary to the Purposes and Principles of the United Nations  
   2. Bars Related to Criminal Offenses  
      a. The Particularly Serious Crime  
         Castro-O’Ryan v. I.N.S.  
         Matter of Carballe  
      b. The 1990 and 1996 Amendments  
   3. Applying the Human Rights and Criminal Bars  

D. Not in Need of Protection  
   1. Able or Willing to Return to the Country of Feared Persecution  
   2. Effective Protection in a Third State  
      a. Firm Resettlement  
      Matter of Soleimani  
      b. “Safe Third Country”  
   3. The One Year Ban on Asylum Applications  


Chapter 12  The Process and Rights of Asylum Seekers  

A. Introduction  

B. The Procedural Rights of Asylum Seekers  
   1. Constitutional Rights Denied  
      Jean v. Nelson  
   2. Constitutional Rights Defined  
      Haitian Refugee Center v. Smith  
   3. Statutory and Regulatory Rights  
      El Rescate v. Exec. Office for Imm. Rev.  

C. The Detention of Asylum Seekers  
   1. U.S. Policy  
      A Helsinki Watch Report, Detained, Denied, Deported: Asylum Seekers in the United States  
   2. An International Perspective on Detention  

xvi CONTENTS  

Chapter 11  Qualifications Upon Protection 729 
A. Introduction 729 
B. Comparative Charts of Refugee Convention and INA Qualifications on Protection 731 
C. Unworthy of Protection 734 
   1. Human Rights/Humanitarian Law Bars 735 
      a. Crimes against Peace, War Crimes, Crimes against Humanity 735 
      b. The Persecutors of Others Bar Under U.S. Law 738 
         Rodriguez-Majano v. I.N.S. 739 
         Matter of Maldonado-Cruz 743 
      c. The Bar for Serious Non-Political Crimes 753 
         McMullen v. I.N.S. 754 
      d. Acts Contrary to the Purposes and Principles of the United Nations 763 
   2. Bars Related to Criminal Offenses 764 
      a. The Particularly Serious Crime 765 
         Castro-O’Ryan v. I.N.S. 765 
         Matter of Carballe 772 
      b. The 1990 and 1996 Amendments 777 
   3. Applying the Human Rights and Criminal Bars 778 
D. Not in Need of Protection 781 
   1. Able or Willing to Return to the Country of Feared Persecution 782 
   2. Effective Protection in a Third State 783 
      a. Firm Resettlement 784 
      Matter of Soleimani 784 
      b. “Safe Third Country” 791 
   c. The One Year Ban on Asylum Applications 792 
       Statutory Appendix: The Qualifications on Protection — Governing Domestic Statutory Provisions 793 

Chapter 12  The Process and Rights of Asylum Seekers 801 
A. Introduction 801 
B. The Procedural Rights of Asylum Seekers 802 
   1. Constitutional Rights Denied 802 
      Jean v. Nelson 802 
   2. Constitutional Rights Defined 817 
      Haitian Refugee Center v. Smith 817 
   3. Statutory and Regulatory Rights 828 
      El Rescate v. Exec. Office for Imm. Rev. 828 
C. The Detention of Asylum Seekers 838 
   1. U.S. Policy 838 
      A Helsinki Watch Report, Detained, Denied, Deported: Asylum Seekers in the United States 838 
   2. An International Perspective on Detention 841
Lek Takkenberg, Detention and Other Restrictions on the Freedom of Movement of Refugees and Asylum Seekers: The European Perspective 841

D. The Adjudicatory Process 844
   1. Affirmative Applications for Asylum 845
   2. Applications as a Defense to Removal 847
      Deborah E. Anker, Determining Asylum Claims in the United States: a Case Study on the Implementation of Legal Norms in an Unstructured Adjudicatory Environment 848

E. Judicial Review 855
   1. Expedited Removal: The Elimination of Administrative or Judicial Review of Credible Fear Determinations 855
   2. Expedited Removal: Restrictions on Judicial Challenges to the Process Itself 857
   3. Limits on Injunctive Relief 858
   4. Section 208’s Preclusion of Review of Specified Issues 858
   5. Modification of the Rules Governing Judicial Review 859
      a. The Meaning of Scope and Standard of Review 860
         Kelly Kunsch, Standard of Review (State and Federal): A Primer 860
      b. Judicial Review of Administrative Agency Action 861
         Ghebllawi v. I.N.S. 863
      c. The Standard of Review in INA § 242 866

F. Conclusion 867

Chapter 13 Proving the Claim; Establishing the Facts in Asylum and Restriction on Removal Proceedings 869

A. Introduction 869

B. The UNHCR and Canadian Approach 870
   1. The UNHCR 870
      Office of the United Nations High Commissioner for Refugees, Refugee Children: Guidelines on Protection and Care 873
   2. Canada 875
      Canadian Immigration & Refugee Board Guidelines on Child Refugee Claimants 876

C. The U.S. Approach 878
   1. Credibility of the Applicant 878
      a. Demeanor 878
         Jeremy A. Blumenthal, A Wipe of the Hands, A Lick of the Lips: The Validity of Demeanor Evidence in Assessing Witness Credibility 879
CONTENTS

Pensaquitos Village v. NLRB 881
In re Iraheta 883
b. The Impact of Psychological Factors on Credibility 888
Physicians for Human Rights, Medical Testimony on Victims of Torture: A Physician’s Guide to Political Asylum Cases 889
Psychological Evaluation of R.C. 890
c. Cross-Cultural Issues 893
Cordero-Trejo v. I.N.S. 894
Walter Kalin, Troubled Communication: Cross-Cultural Misunderstandings in the Asylum-Hearing 903
Veronika Kot, The Impact of Cultural Factors on Credibility in the Asylum Context 911
Ceballos-Castillo v. I.N.S. 913
Commonwealth of Australia, RRT Reference: V93/00153 914
d. The Relationship Between Documentary Evidence and Credibility 923
Omoregbee v. I.N.S. 923
Physicians for Human Rights, Medical Testimony on Victims of Torture: A Physician’s Guide to Political Asylum Cases 931
e. The Testimony of Lay Witnesses 932
Plateros-Cortez v. I.N.S. 933
2. Expert Witness Opinions on the Assessment of Risk 936
Ramirez-Rivas v. I.N.S. 937
Aruta v. I.N.S. 944
3. Changed Country Conditions and the Propriety of Administrative Notice 956
Castillo-Villagra v. I.N.S. 956
Appendix A 964
American Psychiatric Association, Diagnostic and Statistical Manual of Mental Disorders 964

Chapter 14 Current and Future Challenges in Refugee Protection 969
A. Introduction 969
B. Overview 969
C. Temporary Protection: a Retreat from Asylum or an Overture to Protection? 971
D. Non-refoulement in Human Rights Emergencies: Unrealistic Hope or Harbinger of a Customary Norm? 980
CONTENTS

Jennifer Moore, Simple Justice: Humanitarian Law As a Defense Against Deportation 981

E. Responding to the Internally Displaced: The Problem of Failed States and the Concept of Effective Protection 985
Address by Sadako Ogata, United Nations High Commissioner for Refugees, to the Norwegian Government Roundtable Discussion on United Nations Human Rights Protection for Internally Displaced Persons 985

F. Resolving the Problem of Exile: the Seamless Web of Prevention, Protection and Solutions 988
1. Voluntary Repatriation: Return to Safety and Dignity, or Return to Exile? 989
2. Nation-building: Principled Pragmatism as a Response to Global Interdependence 993
Jonathan Moore, The U.N.’s New Mission: Nation-Building 993

G. Conclusion 996

INDEX 997