

# Contents

|   |  |     |
|---|--|-----|
|   | Preface  | ix  |
| 1 | Preliminary Remarks  | 1   |
| 2 | Phenomenology of the 'Illegal' Labour Migration to Japan                                     | 3   |
|   | 2.1 Theories of 'Illegal' Migration of Labour  | 3   |
| 3 | Some Historical Preliminaries  | 22  |
| 4 | Prelude: The <i>Japayuki</i> Question  | 27  |
|   | 4.1 'Lack of Brides'   | 34  |
|   | 4.2 Fictitious Marriages   | 36  |
| 5 | The Early Stages of a Process of Irregular Migration: The Increase in Male 'Illegal' Workers | 39  |
|   | 5.1 Official Crack-downs on 'Illegal' Workers  | 47  |
|   | 5.2 Official Statistics on 'Illegal' in Japan  | 51  |
|   | 5.3 Excursus on the Use of Statistics  | 54  |
|   | 5.4 Number and Categories of 'Illegals' in Japan   | 59  |
|   | 5.5 Summary  | 128 |
| 6 | The Debate concerning a Formal Policy on Guest-Workers                                       | 129 |
|   | 6.1 Main Arguments   | 129 |
|   | 6.2 General Reflections on the (Political) Discussion Concerning Migrant Workers             | 131 |
|   | 6.3 Arguments for a Restrictive Immigration Policy ( <i>Sakokuha</i> )                       | 138 |
|   | 6.4 The Position of the Cautious ( <i>Shinchōha</i> )  | 146 |
|   | 6.5 Some Arguments for the Legalization of Irregular Workers                                 | 150 |
|   | 6.6 Opinion Polls  | 153 |
|   | 6.7 Revision of the Immigration Control Act  | 159 |
| 7 | Migrant Workers and Criminality  | 162 |
|   | 7.1 Preliminary Remarks  | 162 |
|   | 7.2 The Discussion Regarding Criminality of Guest-Workers in Austria and Germany             | 163 |

## *Foreign Workers and Law Enforcement in Japan*

|     |  |     |
|-----|--|-----|
| 7.3 | Attempts to Explain the Criminality of Foreigners in Japan   | 190 |
| 7.4 | Criminal Statistics Released by the Police and their Reception in the Mass Media                                     | 196 |
| 7.5 | The Argument Concerning the 'Deterioration of Public Safety' in Japan due to the Influx of Foreign (Illegal) Workers | 209 |
| 7.6 | Fear of Crime and the 'Situation of Constant Suspicion'  | 222 |
| 7.7 | Interrogation by the Police, and Police Custody  | 228 |
| 7.8 | Indictment Rates and Adjudication  | 247 |
| 8   | The Media and Criminality  | 262 |
| 8.1 | General Characteristics Concerning Media-Coverage of Crimes  | 262 |
| 8.2 | Critique of Crime Reporting in Japan   | 264 |
| 8.3 | Analysis of the Coverage of Crimes by Foreigners in the Print Media  | 269 |
| 8.4 | Report-Sequences and Stereotypes of Deviance   | 274 |
| 8.5 | Evaluation of the 'Media-Effect' – Concluding Remarks and Central Thesis   | 299 |
|     | Appendix   | 304 |
|     | Notes  | 326 |
|     | Bibliography   | 333 |
|     | Glossary and Index of Japanese Terms   | 369 |

# Figures

|            |  |     |
|------------|--|-----|
| Figure 1.1 | International comparison of per capita GNP   | 6   |
| Figure 2.1 | Overseas emigration of Japanese before World War II  | 24  |
| Figure 5.1 | 'Exposed' cases of 'illegal labour offences'   | 40  |
| Figure 5.2 | Gender-based distribution of illegal labourers in transition   | 41  |
| Figure 5.3 | Changes in the number of 'exposed' cases of illegally working foreigners   | 43  |
| Figure 5.4 | Further increases in the number of 'exposed' cases of illegal foreign labourers  | 44  |
| Figure 5.5 | 'Route to Japan' of unqualified workers  | 63  |
| Figure 5.6 | Kinds of employment of 'illegal' labourers   | 73  |
| Figure 5.7 | Changes in the numbers of labour branches of 'exposed' illegal workers   | 74  |
| Figure 5.8 | Number of 'illegal' labourers  | 86  |
| Figure 5.9 | New entries of foreign students ( <i>ryūgakusei</i> and <i>shūgakusei</i> ) and the number of Japanese-language schools                      | 108 |
| Figure 7.1 | Criminal code offences committed by <i>rainichi</i> -foreigners  | 203 |
| Figure 7.2 | Number of entries of foreigners into Japan and apprehensions of <i>rainichi</i> -foreigners on suspicion of criminal code offences (1980–89) | 204 |
| Figure 8.1 | Feedback model: how to create a crime wave   | 303 |

# Tables

|                  |  |     |
|------------------|--|-----|
| Table 1.1a       | Differentials of GNP between Japan and other Asian countries   | 7   |
| Table 1.1b       | Differentials of GNP between the Federal Republic of Germany (West) and other European and Middle-East countries | 8   |
| Table 1.2        | Basic situations of labour migration   | 16  |
| Table 1.3        | Problems, goals, strategies of main actors   | 18  |
| Table 4.1        | New entries of persons in entertainment ('Old' visa status: 4-1-9)   | 30  |
| Table 4.2        | New entries with spouse visa ('old' visa status: 4-1-16-1)   | 34  |
| Table 5.1        | Estimated numbers of illegal migrants  | 42  |
| Table 5.2        | New entries from Asia  | 45  |
| Table 5.3        | Development of number of cases for arraignment of offences against the Immigration Control Acts                  | 51  |
| Table 5.4        | Gender-specific distribution of offences in transition   | 52  |
| Table 5.5        | The number of persons denied entry   | 53  |
| Table 5.6        | Official entry data of Iranian nationals   | 57  |
| Table 5.7        | Criminal code offences by Iranians in Japan  | 58  |
| Table 7.1        | <i>Rainichi</i> -foreigners arrested, classified by general crime category for committing penal code offences    | 206 |
| Table Appendix 1 | Media analysis   | 325 |