The Iraq Study Group Report

James A. Baker, III, and Lee H. Hamilton, Co-Chairs


VINTAGE BOOKS
A Division of Random House, Inc.
New York
Contents

Letter from the Co-Chairs ix

Executive Summary xiii

I. Assessment

A. Assessment of the Current Situation in Iraq 3
   1. Security 3
   2. Politics 12
   3. Economics 22
   4. International Support 27
   5. Conclusions 32

B. Consequences of Continued Decline in Iraq 33

C. Some Alternative Courses in Iraq 37
   1. Precipitate Withdrawal 37
   2. Staying the Course 38
Contents

3. More Troops for Iraq 38
4. Devolution to Three Regions 39

D. Achieving Our Goals 40

II. The Way Forward—A New Approach

A. The External Approach: Building an International Consensus 43
   1. The New Diplomatic Offensive 44
   2. The Iraq International Support Group 46
   3. Dealing with Iran and Syria 50
   4. The Wider Regional Context 54

B. The Internal Approach: Helping Iraqis Help Themselves 59
   1. Performance on Milestones 59
   2. National Reconciliation 64
   3. Security and Military Forces 70
   4. Police and Criminal Justice 78
   5. The Oil Sector 83
   6. U.S. Economic and Reconstruction Assistance 86
   7. Budget Preparation, Presentation, and Review 90
   8. U.S. Personnel 92
   9. Intelligence 93